

PULLMAN POLICE DEPARTMENT
2007
ANNUAL REPORT

SIGNIFICANT EVENTS

➤ **Top of China Civil Trial**

On January 8 the Civil Trial on the class-action lawsuit against Sergeant Hargraves, Officer Heroff and Officer Harris started in early January. The basis for the lawsuit stemmed from a September 8, 2002 fight at the Top of China restaurant wherein the defendant officers used fog pepper spray to stop the fight involving a large number of persons. On February 8 a federal jury returned a defendants verdict dismissing all claims of excessive force, racial discrimination and deliberate harm that were filed against the officers.

➤ **Graffiti Spree**

On the morning of March 27 three reports of spray painted graffiti near City Playfields and in the surrounding neighborhood were received by the police department. The graffiti included racist remarks, symbols and “gang style” phrases. One word contained in the graffiti was “Centralia”. Officer Bill Orsborn recalled contacts with subjects from Centralia in the neighborhood of the graffiti and began an investigation and eventually obtained a search warrant. As a result of the investigation, evidence was found in an apartment in the 300 block of Hill Street and two male adults were arrested for felony malicious mischief. One of the males was also arrested for unlawful possession of a weapon and possession of stolen property.

➤ **Pedestrians On Sidewalk Struck By Vehicle**

In the early evening hours of May 31 two women were walking on a sidewalk in the 800 block of NW Clifford accompanied by the pet dog of one of the women. A vehicle drove upon the sidewalk striking the two women and the dog. The dog died as a result of injuries and the two women were hospitalized. The driver was

arrested for vehicle assault, driving under the influence of alcohol and/or drugs, residential burglary, possession of a controlled substance and theft in the third degree.

➤ **Sexual Assault at the Kappa Alpha Sorority**

In the early morning hours of September 13 two males entered the Kappa Alpha Sorority and sexually assaulted a female who had been asleep prior to the attack. The suspects fled down a fire escape. The investigation revealed that the two suspects had committed burglaries at the Delta Gamma and Pi Beta Phi sororities. Based on tremendous cooperation from the fraternity and sorority members a suspect was identified and arrested on September 14. Subsequently a second suspect was identified and on September 17 a warrant was issued for his arrest. The second suspect was reportedly an adult film star who lived in California. With his attorney he subsequently turned himself into the custody of Pullman police officers in Pullman on September 19.

Washington State University seniors Ryan Lantz and Branden Rainer, members of the Alpha Gamma Rho fraternity, were commended for the assistance they rendered that led to the identities of the suspects.

➤ **Burglaries of Occupied Dwellings**

Late evening of October 5 and the early morning hours of October 6 nine separate residential burglaries occurred on College Hill in the area of "B" Street, Michigan Street, and Maple Street. Most residences were occupied at the time and several victims recalled hearing someone in the residence but though it was another resident. Stolen were items such as computers, computer game consoles, I pods and personal identification.

➤ **Sexual Assault on Valley Road**

In the early morning hours of October 7 a female, on foot, had become lost and was approached by a male who offered to help find her friends. The suspect lured the female into an apartment and sexually assaulted her. The female was able to escape and fled to a street, was assisted by citizens who transported her to the Pullman Police Department. No suspect had been identified at year's end.

➤ **Fight Between Fraternity Members**

On October 27 a large group fight resulted in a 20 year old male suffering three fractures of his jaw. The injuries were so severe that the male was transferred from Pullman Regional Hospital to Harborview Medical Center. An extensive investigation concluded on December 4 when three suspects were arrested for felony assault and two others were arrested for gross misdemeanor assault.

➤ **Arson Fires**

In the early morning hours of November 15 several fires, later determined to be arson caused, were reported. The first fire was reported in a garage in the 500 block of SE Jackson. While fighting this fire a second fire in a garage nearby was discovered. Less than an hour later a residential structure fire was reported in the 100 block of True Street and the fire spread to a second residential structure nearby. A short time later another fire was reported in a vehicle behind Pullman Honda on Grand Avenue at McKenzie Street. A total of three persons were injured in the fires. No suspect had been identified at year's end.

ACTIVITIES

➤ **Regional Criminal Records Access**

A Federally funded project through the Nez Perce Tribal Police provided for the integration of a regional "Insight" records information system into the resource cadre of police officers. A Memorandum of Understanding between sixteen Washington and Idaho law enforcement agencies was entered into in 2006. Utilization capabilities for the utilization of this system were in effect in early 2007.

➤ **Law Enforcement Information Exchange North West (LInX NW) Records Information System**

On January 9 the City Council approved a Memorandum of Understanding with the Naval Criminal Investigative Service (NCIS), and participating Federal, State, County and Municipal agencies for this information sharing initiative. Select Pullman police personnel will be trained in the use of LInX and then the system is utilized for investigative purposes.

➤ **Tasers Purchased**

A committee submitted information on the feasibility of the use of Tasers by Pullman police to Chief Weatherly in 2005. A 60 day trial use of a Taser was conducted in early 2006. Three Tasers were approved for purchase in the 2007 budget. The police department purchased the Tasers and trained police officers in their use in January. The TASER model purchased has a camera and audio recorder that is activated when an officer takes the TASER off of the safe mode. Throughout the year TASER use was documented and was available and used in court actions.

➤ **Senior Golf**

"Senior Golf" is the name given to a loosely organized progressive drinking party that was popular with Washington State University seniors. After a few years it

became so well attended that the crowd, which numbered over 1000, presented threats to safety and order of the community. The event consisted of seniors at WSU drinking at nine different party "holes", each hole typically being one of the party houses popular with the students during the school year. Preliminary work was done with WSU Student Affairs, Washington State Liquor Control Board, Whitman County Prosecutor's Office, ASWSU, and the WSU Fraternities and Sororities in an attempt to prevent a traditional Senior Golf event from taking place in April. Beat Officer Carl Bell was instrumental in spreading the word that the organizers of any Senior Golf event criminal violations would be prosecuted and involved persons WSU diplomas would be withheld by the University. As a result, no Senior Golf event took place. A "Senior Pub Crawl" was organized where the participants were bused from licensed liquor establishment to the next. This occurred on Saturday April 21 and about 150 people participated in the Senior Pub Crawl. No problems were reported and no arrests were made throughout the day. No alternative parties developed throughout the day.

WSU sponsored an alternate event called Spring Fest that was well attended this year.

The police department staffed all available personnel including detectives in an attempt to "flood" the Greek Row area's of College Hill throughout the day with a Law Enforcement presence. Approximately, \$4035 dollars in overtime was expended in one day by the department.

Outside agencies which assisted with this law enforcement presence approach included Washington State Patrol, Whitman County Sheriff's Department, and Washington State University Police Department.

➤ **Citizen's Academy**

Budget savings again allowed a Citizen's Academy to be provided. Commander Tennant was in charge of this academy. The academy began September 26th and ended December 5th. 19 citizens attended the academy. The academy was held on Wednesday nights and some Saturdays.

➤ **Washington State University Sexual Misconduct Prevention & Response Task Force**

In the September Chief Weatherly was invited, and accepted, to become a member of the WSU Sexual Misconduct Prevention & Response Task Force co-chaired by Patricia Maarhuis (WSU Alcohol and Drug Counseling Assessment and Prevention Services Coordinator) and Cassandra Nichols (WSU Counseling Services Associate Director). Chief Weatherly was active on this Task Force through year's end.

➤ **Sexual Assault Forum**

Council member Waldrop became very involved in community awareness and was instrumental in providing a report at the November 6 City Council meeting on the issue of sexual assault in Pullman, to include Washington State University and to provide information on a Sexual Assault Forum to be conducted in the Spring..

➤ **Emergency Communications Advisory Committee**

In March 2006 the Whitman County voters approved a one-tenth on 1 percent sales tax to assist in funding emergency communications. The sales tax receipts began in July 2006. Chief Weatherly was appointed for a two year term on the committee. Most of 2007 was spent preparing a job description and then hiring a manager, Steve Dyson. Policy and procedure development and infrastructure assessments were very time consuming issues during 2007.

➤ **Emergency Management**

In Homeland Security Presidential Directive (HSPD-5), *Management of Domestic Incidents*, the President directed the Secretary of Homeland Security to develop, submit for review to the Homeland Security Council, and administer a National Incident Management System (NIMS). This system will provide a consistent nationwide approach for Federal, State, local, and tribal governments to work effectively and efficiently together to prepare for, prevent, respond to, and recover from domestic incidents, regardless of cause, size, or complexity.

The NIMS enhances the management of domestic incidents by establishing a single, comprehensive system for incident management and will help achieve greater cooperation among Departments and agencies at all levels of government. Implementing the NIMS strengthens each Department's capability and resolve to fulfill its responsibilities to the American people in times of emergency.

The NIMS Implementation Plan will help ensure the City has fully incorporated the NIMS into our emergency response plans, procedures, and policies. This plan also provides guidance for all departments to ensure that all personnel are appropriately trained in the NIMS and prepared to effectively and efficiently execute the Department's duties under the NRP at all times.

Training in courses to comply with the NIMS implementation plan began in 2006. Most persons that have roles in emergency management in Pullman completed the required IS 700 course and ICS 100 course. These courses provide for introduction to NIMS and introduction to the Incident Command System (ICS). In April training for ICS 200 was conducted for the same group that completed IS 700 and ICS 100. On September 4 Fire Operations Officer Heston and Fire Training Officer Brown conducted a table top exercise for department heads. On

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October 24 and 26 the Mayor, City Supervisor, department heads and selected supervisors were provided training in ICS 300. October 30 through November 1 Mayor Johnson, Fire Operations Officer Heston and Chief Weatherly participated with other officials from Whitman County and Washington State University in a State Health Department exercise.

A review of the Comprehensive Emergency Management Plan (CEMP) began in late September. It will continue into 2008 with a revised CEMP anticipated by the end of 2008.

➤ **Fireworks Enforcement**

A new fireworks ordinance took effect in 2006. The emphasis on fireworks is education and enforcement. The Fire and Police Departments worked together to provide education in the form of public service announcements and media releases. Below is the result of the enforcement efforts during the Fourth of July holiday period.

<u>Year</u>	Total police Calls	Total fireworks Calls	<u>Dispositions</u>			
			Unable to locate	Unfounded (actions were legal)	Enforcement action was taken	Other (warning, case pending, etc.)
2003	202	27	17	2	0	8
2004	196	46	28	7	1	10
2005	207	52	26	14	6	7
2006	221	47	23	6	8	11
2007	232	28	16	4	1	7

➤ **Misdemeanor Agreement With Whitman County**

Negotiations with Whitman County resulted in an agreement for the cost of misdemeanors for 2008 through 2012 authorized by the City Council on December 11 wherein the City pays \$311,553 for 2008 and annual increases calculated using the prior year's total contract cost plus a CPI increase with a minimum increase of 2% and a maximum increase of 4% for 2009 through 2012.

➤ **DUI Cost Recovery**

Based on City Council direction a DUI cost recovery affidavit process began in October 2006. DUI Cost Recovery Worksheet Affidavits for non adjudicated cases were prepared and submitted for reimbursement (upon conviction). In 2007 there were 108 DUI cases and 101 DUI Cost Recovery Worksheet Affidavits were submitted. 2 cases were unfounded and 5 others should have had DUI Cost Recovery Forms done. A review is being made into why 5 cases did not have the forms submitted.

➤ **Open Container in Public Ordinance**

City Council adopted 2007 Goal #7 was “consider adopting public safety ordinances including an open container ordinance, an ordinance on fighting, etc.” On August 21 the City Council adopted ordinance 07-18 (City Code Chapter 5.55) prohibiting any person to consume any beer, wine or any other intoxicating liquor, or have in his or her possession any opened containers or receptacles containing any beer, wine or any other intoxicating liquor on any sidewalks, streets or public place within the city or in any vehicle parked or moving on public streets, or at any other place within the city other than a private residence or upon premises licensed for the sale and consumption of beer or liquor or upon premises whereon beer or intoxicating liquor is sold by a license under the laws of the state. The first violation is a fine of no less than \$250 and a second and subsequent violation is no less than \$500. By years end enforcement of 11 violations had occurred.

➤ **Campus Commons North Party Cancelled**

The North College Hill beat officer learned that the Campus Commons North party, held every fall for several years, had been cancelled. This party had been a concern because of large crowds, alcohol violations and related issues. Staffing in the area of the party had been a strain on resources. The reason for the cancellation of the party is attributed to the newly revised nuisance ordinance which broadened accountability. The management of the apartment complex was not willing to risk the liability.

➤ **Daily Evergreen Best of Pullman 2007**

The Daily Evergreen published “Best of Pullman 2007” and the “Favorite Pullman Police Officer” was Officer Carl Bell. Carl was the south College Hill beat officer at the time.

➤ **Photograph Montage**

For several years the department has had a goal to “develop a police employee photograph montage to be placed in a hallway for viewing by the public.” Digital photographs were taken in 2003. Design of the frame for the montage was not

completed in 2004. The photographs turned out not to be the desired quality for such an endeavor. In 2007 funding for a professional photographer to accomplish this objective were budgeted. Photographs were taken and frames were provided. Completion will be accomplished in mid 2008 when the photographs will be installed in the upstairs hall way. The photographs are for public tours and are also intended to be used in a new identification card that meets a Homeland Security Presidential Directive.

PERSONNEL

➤ Strategic Staffing Concept

On August 28 Chief Weatherly presented to the City Council a report entitled Pullman Police Department Strategic Staffing Concept. This report contained references and included Chapters on Studies, Citizen Input and Response Issues, Subjective Employee Input, Variables in Consideration of Police Staffing, Police Department Structure and Operation, Turnover of Staffing, Equipment and Supply Considerations for Additional Staffing, Recommended Staffing Priorities and Funding of Priorities.

Chief Weatherly recommended creating a position of parking enforcer for downtown parking only in 2008. He then recommended a three year staffing concept.

Year 1: Add three or four police officers. Once one of these additional police officers is trained then assign a police officer from patrol to special operations unit to handle fraud cases. This creates an addition of two police officers for patrol. The fourth police officer would be utilized if an agreement for funding for a SRO is reached with the school district.

Year 2: Add four police officers. Once these additional police officers have been trained, assign one officer as a traffic enforcement/day shift beat officer for patrol on College Hill. Promote a police officer to sergeant and begin assignment of the patrol administrative sergeant. This creates three additional police officers and one patrol sergeant for patrol for a total of four police officer assigned to patrol from the base year. Add a civilian training and programs specialist and institute a police cadet/police reserve program.

Year 3: Add three police officers. Once these additional police officers have been trained, assign one police officer from patrol to special operations unit as a retail business liquor and gambling enforcement officer. Then assign one officer as a traffic enforcement/night shift officer. Add a civilian crime prevention specialist/investigative assistant. Test for police lieutenant and at the end of the third year convert the special operations sergeant position to a lieutenant position.

➤ **Commissioned Police Officers**

Officer Brian Dentler was hired on March 1 replacing Officer Mike Austin. On June 20 Officer Dentler graduated from the basic law enforcement academy and was #3 overall academically. On April 16 Officer Eric Eslick resigned from the department. On July 9 Officer Chris Engle was hired replacing Officer Eslick. Officer Engle graduated from the basic law enforcement academy on December 21 and was 2nd overall in the Academy. Officer Andy Rohrbach left the Department on November 16 taking a position at a police department in western Washington and his position was not replaced by years end.

➤ **Code Enforcement Officers**

Jayme Turnbow was promoted to the Property & Evidence Specialist position on June 1. No replacement for this position was made in 2007 because of a lack of viable candidates.

➤ **Support Services Personnel**

Records Specialist Jaya Natarajan resigned effective January 5. Property & Evidence Specialist Erin Kelly left the department on April 2 to take a similar position at a department in western Washington. On June 1 Code Enforcement Officer Jayme Turnbow was promoted to that position. On July 15 Records Specialist Kriste Timme resigned. On July 10 Records Specialist Elysia Spencer was hired to replace Kriste Timme. On September 4 Records Specialist Laura Sorenson was hired to replace Jaya Natarajan.

➤ **Professional Reserves**

By the end of 2007 Richard Huggins the volunteer “Emergency Management Planner” one psychologists and one chaplain were the only persons in the professional reserve program. Consideration is being given to replacing the professional reserve program with a “Citizens Emergency Response Team”.

In the Pullman Police Department Strategic Staffing Concept Chief Weatherly addressed the professional reserve program stating:

The Pullman Police Department has a program called “Professional Volunteers”. While the program has fostered interest from citizens over the years, including police chaplains, in recent years the program has waned. The professional reserves have helped with projects such as domestic violence follow up, delivery of death messages, assisting with victims of tragic events and volunteer professionals assisting in hostage negotiations.

In addition, discussed in the report were coordination issues.

“If police departments are to maintain and improve their service capabilities police administrators are justified in giving greater attention to the use of civilian specialist personnel as a realistic and economical alternative.”ⁱ The use of volunteers, cadets and reserve officers is very important to the community and police department. Experience in coordinating programs has led to the conclusion that coordination is important and requires focused energy, time and commitment. Through the years commissioned police officers have performed functions including coordinating citizen academies, coordinating reserve officer training and assignment, coordinating block watch, coordinating ride-a-longs, coordinating professional reserves and general public programs.

Finally, the report recommends a civilian training and programs specialist.

The individual in this position would also coordinate citizen academies, coordinate a police cadet/reserve officer program, coordinate WSU interns, a citizen emergency response team (CERT), and special events such as parades and the Lentil festival. Block watch issues would be placed under Special Operations. The position is anticipated to provide significant reduction of time commitments by the police operations commander, sergeants and police officers. In addition continuity and consistency of these functions will show great results.

➤ **Police Advisory Committee**

Members of the Police Advisory Committee at the end 2007 were:

REPRESENTING	PRIMARY	ALTERNATE
Pioneer Hill	Mirja Lepisto Wilson	Karen Kiessling
Sunnyside Hill	Jeff Bouffard	Phyllis Stallcop
Military Hill	Marcus Crossler	
College Hill	Barbara Hammond	KNona Liddell
Business Community	Mike Lowery	
ASWSU	Shawn Hoey	
Lincoln Middle School PTA	Karyn Hardy	
Pullman High School Students	Jacob Wilson	Kenny Dragoo
WSU Staff and Faculty	Arlene Parkay	Keith Fox
Pullman High School Parent	Peggy Hagihara	Greg Wilson
Multicultural Representative		Tara Sanchez

In 2007 there were 7 meetings. Among items discussed were:

- Top of China trial results
- Police Department Strategic Long Range Plan
- Tasers

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- 2nd egress from new developments
- Cul-de-sacs
- Pullman police response to shooting in Moscow in May
- Lentil festival participation
- Digital highway billboard issues (state wide)
- Recent sexual assaults
- New open container in public ordinance
- Proposed anti fighting ordinance
- Televising the meetings
- Web Site issues
- DARE program versus other life skills programs
- Arson fires in November
- Constituencies issues (at each meeting)

CITY COUNCIL GOALS

6. Continue to review and evaluate the recently adopted nuisance ordinance, enforce current code provisions, and provide the City Council with regular updates on enforcement efforts.

STATUS: Reports on the enforcement of the nuisance ordinance were given at City Council meetings on May 1, June 5, July 2, and November 6. The status will also be reported in the Police Department 2007 annual report.

7. Consider adopting public safety ordinances including an open container ordinance, an ordinance on fighting, etc.

STATUS: The City Council adopted a new ordinance on open containers of alcohol in public on August 21. At the City Council meeting on August 21, staff proposed a fighting ordinance. The City Council directed the City Attorney to draft a legally defensible fighting ordinance for future consideration. The open container ordinance and the concept of the fighting ordinance were discussed under policing issues at the joint meeting with ASWSU on October 9. A proposed fighting ordinance will be presented in January 2008 and be discussed at the joint meeting with ASWSU in February 2008.

11. Consider and make some decisions regarding the recommendations of the global review of College Hill issues including architectural design standards, code enforcement, zoning, parking, and becoming a Washington Certified Local Government Program for historic preservation.

STATUS: At the City Council meeting on April 3, Studio Cascade, Inc. formally presented the College Hill Study. On April 17, the Council and Planning Commission conducted a joint meeting to discuss the College Hill Study and directed staff to conduct public meetings regarding this matter in the fall. On

October 10, the Planning Commission held a public input session on College Hill issues, initiating the “College Hill Tomorrow” neighborhood planning project. Planning staff is currently arranging stakeholder interviews and preparing materials for an upcoming open house on College Hill land use policy options.

At the City Council meeting on August 28, Police Chief Ted Weatherly presented a Pullman Police Department Strategic Staffing Plan that contained staffing recommendations pertaining to both the Nelson/Nygaard College Hill parking study as well as the Studio Cascade College Hill Neighborhood study. Both studies focused on College Hill parking and police enforcement issues. At the City Council meeting on June 26, Megan Duvall of the Washington State Office of Archaeology and Historic Preservation gave a presentation on the Washington Certified Local Government Program.

- 21. Implement a centralized city employee identification card system that includes photo ID.

STATUS: The 2006 and 2007 approved Capital Improvement Program (CIP) for the door security system replacement at the Police Department includes an identification card element allowing for photo identification cards for all employees. The new “City” identification card system meets Homeland Security Presidential Directive 12 requirements for police personnel. The system, including the identification card element, should be in place early in 2008. Human Resources Manager Karen Sires will utilize the new equipment for city identification cards and will maintain the necessary oversight to assure security of the system.

ACTIVITY

In 2007 there were 10,458 police calls for service. Police calls for service include officer-initiated calls, which involve police action with the exception of routine traffic activity and miscellaneous citizen contacts. There were 10,458 officer case reports (that required specific clearance codes), 456 cases submitted to the prosecutor for charges, 720 physical custody arrests, 740 notices of infractions issued (traffic infractions), 283 criminal citations (in lieu of physical custody arrests), and 88 city code violations.

There were 740 notices of infractions issued in 2007, a majority being traffic infractions. In addition, officers issued 3395 traffic warnings.

➤ **Parking Enforcement Statistics**

Parking Enforcement Statistics	2006	2007
1.) Notices of infractions issued	5895	3785
2.) Overtime downtown	629	403
3.) Chain parking downtown	18	0
4.) Fire lane violations	115	36

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5.) Number not downtown or on College Hill	745	676
6.) 3AM - 6AM	497	518
7.) Wheel locks	4	1
8.) Mitigation hearings	250	157
9.) Contested hearings	152	84
TOTAL HEARINGS	402	325
10.) 168 hour incidents	248	171
11.) 168 hour impounds	28	28
12.) Private property junk vehicles	0	2
13.) Public property junk vehicles	0	0

TOTAL REVENUE	\$154,700	\$95,035
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14.) Residential Permits Sold	162	145
15.) Residential Visitor Permits Sold		
16.) Downtown Permits Sold	40	36
17.) Downtown Residential Permits Sold	1	

PERMIT REVENUE	\$4,090	\$3,755
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TOTAL PARKING REVENUE	\$158,790	\$98,775
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Football Weekend Infractions 9/9/06	53	
Football Weekend Infractions 9/29-10/1/06	66	
Football Weekend Infractions 10/13-10/15/06	100	
Football Weekend Infractions 10/20-10/22/06	31	
Football Weekend Infractions 11/3-11/5/06	116	
Football Weekend Infractions 11/17-11/19/06	99	
Football Weekend Infractions 9/15/07		99
Football Weekend Infractions 10/06/07		79
Football Weekend Infractions 10/27/07		39
Football Weekend Infractions 11/10/07		90

➤ **Drug/Narcotics Enforcement**

In 2007 in Pullman there were 32 arrests for drug and narcotics violations through the Quad Cities Drug Task Force. The Task Force opened 35 cases and closed 25 cases. There were 8 cases that resulted in 1 person arrested and 9 cases resulting in more than one person being arrested.

In 2007 the types of cases investigated included the following:

- Marijuana possession – 14
- Marijuana grow operations – 4
- Cocaine possession – 8
- MDMA possession – 2

Drug amounts were as listed below.

- Marijuana – 363 grams
- Cocaine – 6 grams
- MDMA – 2055 units
- Methamphetamine – 0
- Marijuana plants – 35
- Other – 38 tablets

Seizures and forfeitures included 2 vehicles (value \$4195), assets in the amount of \$1300 and \$5063.96 in cash.

➤ **Part I (Major Crimes)**

The following major crimes occurred in Pullman comparing 2006 with 2007:

<u>Crime</u>	<u>2006</u>	<u>2007</u>
Aggravated Assault	20	16
Arson	3	5
Burglary	96	131

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Forcible Rape	9	10
Homicide	0	0
Larceny/Theft	384	339
Motor Vehicle Theft	15	10
Robbery	3	5

Other activity may be found on the City of Pullman web site at www.pullman-wa.gov. Click on the police link then records.

LONG RANGE STRATEGIC PLAN

Each year the department updates its five year plan and reviews the previous year's results. Attachment "A" is the results of the 2007 – 2011 plan.
