

NOTICE OF SPECIAL MEETING

To: Francis Benjamin, 600 SW Fountain, Pullman, WA 99163
Keith Bloom, 355 SW State, Pullman, WA 99163
Ann Heath, 750 SE Edge Knoll, Pullman, WA 99163
Bill Paul, 109 S.W. Verona, Pullman, WA 99163
Barney Waldrop, 1300 NW Orion Drive, Pullman, WA 99163
Nathan Weller, 1100 NE Stadium Way #25, Pullman, WA 99163
Pat Wright, 1020 SE Sunnymead, Pullman, WA 99163

KRPL Radio, Box 8849, Moscow, ID 83843 (883-3571)
Lewiston Tribune, 112 West 4th, Moscow, ID 83843 (883-0565)
Evergreen, 122 Murrow Communications Center, Pullman, WA 99164
(335-7401)
Daily News, 255 E. Main, Suite 104, Pullman, WA 99163 (334-2170)
KZUU, CUB 3rd Floor, WSU, Pullman, WA 99164 (335-2493)
Spokesman-Review, 115 N.W. State #25, Pullman, WA 99163 (334-0402)
Local Government Access Channel, City Hall, Pullman, WA 99163
Whitman County Gazette, P.O. Box 710, Colfax, WA 99111 (397-4527)
KCLX/KZZL, P.O. Box 710, Colfax, WA 99111 (397-4752)

YOU AND EACH OF YOU ARE HEREBY NOTIFIED that I have called a special meeting of the City Council of the City of Pullman to be held:

DATE: Wednesday, February 11, 2009
TIME: 5:30 p.m.
LOCATION: CUB Junior Ballroom, WSU Campus, Pullman, WA 99163

THE PURPOSE OF THE SPECIAL MEETING IS:

See Attached Agenda

DATED this 6th day of February, 2009.



Mayor

The Pullman City Council welcomes you to tonight's meeting. The Council appreciates and encourages public participation. For regular agenda items, an opportunity for public comment is usually provided after the staff report. However, the formality of procedures varies with the purpose and subject of the agenda item; therefore, the Mayor may exercise discretion in deciding when to allow public comment during the course of the proceedings and limitations will be placed on the time allowed for comments. Thank you for your interest in City government.

A. Roll Call, City of Pullman

_____ Francis Benjamin	_____ Barney Waldrop
_____ Keith Bloom	_____ Nathan Weller
_____ Ann Heath	_____ Pat Wright
_____ Bill Paul	

B. Roll Call, ASWSU Senators

___ Eda Yagiz, District 1	___ Christine Mars, District 7
___ Greg Pender, District 1	___ Michael Gallegos, District 8
___ Mike Penttila, District 1	___ Josh Hart, District 9
___ Molly Aigner, District 1	___ Riley Myklebust, District 10
___ Lauren Edholm, District 2	___ Sara Chemodurov, District 10
___ Comeran Tileh, District 3	___ Jake Bredstrand, District 10
___ Jessica Hart, District 4	___ Richard Kilpatrick, District 10
___ Javin Bakke, District 5	___ Joey Nguyen, District 10
___ Anthony Smith, District 6	___ Hardy Awadjie, District 10

C. Regular Agenda

Discussion Items

1. University District

3. Planning Department Update on College Hill Issues
 4. Police Department Report on Fighting Ordinance and Container Ordinance Compliance
 5. Questions and Answers from ASWSU
- D. Tentative Agenda for February 17, 2009 - Canceled

Tentative Agenda for February 24, 2009
Motion on University District
Property Tax Report
Preliminary Year-End Financial Report
Library Donation Ordinances
Motion to Approve Library Funding Request

**THIRTY-EIGHTH SENATE
ASSOCIATED STUDENTS OF
WASHINGTON STATE UNIVERSITY**

Adam Fry-Pierce, Senate Chair
Hardy Awadjie, Pro Tempore

February 11, 2009
CUB Jr. Ballroom, 5:30 PM
AGENDA

ASWSU Senate would like to acknowledge and welcome the Pullman City Council for joining us in our 2nd joint council meeting of the year. Thank you.

1. Call to Order

2. Roll Call

A. ASWSU Senate

<input type="checkbox"/> Eda Yagiz, District 1	<input type="checkbox"/> Christine Mars, District 7
<input type="checkbox"/> Greg Pender, District 1	<input type="checkbox"/> Michael Gallegos, District 8
<input type="checkbox"/> Mike Penttila, District 1	<input type="checkbox"/> Josh Hart, District 9
<input type="checkbox"/> Molly Aigner, District 1	<input type="checkbox"/> Riley Myklebust, District 10
<input type="checkbox"/> Lauren Edholm, District 2	<input type="checkbox"/> Sara Chemodurow, District 10
<input type="checkbox"/> Comeran Tileh, District 3	<input type="checkbox"/> Jake Bredstrand, District 10
<input type="checkbox"/> Jessica Hart, District 4	<input type="checkbox"/> Richard Kilpatrick, District 10
<input type="checkbox"/> Javin Bakke, District 5	<input type="checkbox"/> Joey Nguyen, District 10
<input type="checkbox"/> Anthony Smith, District 6	<input type="checkbox"/> Hardy Awadjie, District 10

B. City of Pullman

<input type="checkbox"/> Francis Benjamin	<input type="checkbox"/> Barney Waldrop
<input type="checkbox"/> Keith Bloom	<input type="checkbox"/> Nathan Weller
<input type="checkbox"/> Ann Heath	<input type="checkbox"/> Pat Wright
<input type="checkbox"/> Bill Paul	<input type="checkbox"/> Glenn Johnson

3. Public Testimony

4. Guests

A. ASWSU Executive Staff

B. Pullman City Council

- a. University District
- b. Pullman Transit
- c. Planning Dept. update on College Hill issues
- d. Police Dept. report on fighting and container ordinance compliance
- e. Questions and answers from ASWSU

5. Recess

6. Confirmations

A. Judicial Board – Samuel Shaddox

7. Reports

- A. Chief of Staff, Erika Schoonmaker
- B. Vice President, Adam Fry-Pierce
- C. Pro Tempore, Hardy Awadjie
- D. Senate Committee Reports
 - a. External Affairs
 - b. Finance
 - c. Programming
 - d. Rules and Administration

8. Unfinished Business

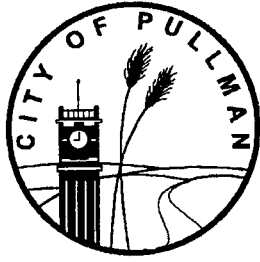
- A. Increased transit fee resolution

9. New Business

- a. ASWSU: Bill 38-06: Judicial Board Support
- b. ASWSU: Bill 38-07: Election Revision Code

10. Announcements

11. Adjournment



CITY OF PULLMAN

Administration/Finance

325 S.E. Paradise Street, Pullman, WA 99163

(509) 338-3208 Fax (509) 334-2751

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MEMORANDUM

TO: Mayor and City Council

FROM: John Sherman, City Supervisor

RE: Joint Meeting with ASWSU

DATE: February 6, 2009

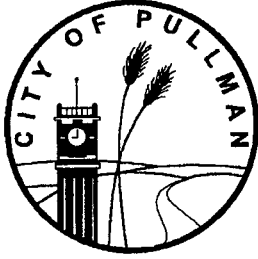
The joint meeting with ASWSU will be held in the CUB Junior Ball Room at 5:30 p.m. on Wednesday, February 11. For those wanting to carpool, please meet behind City Hall at 5:00 p.m.

At the City Council meeting on February 3, we included in the packet the minutes from the last joint meeting on October 28, 2008, and discussed potential agenda items for the upcoming meeting. The adopted agenda by ASWSU now consists of the following items:

1. University District
2. Pullman Transit
3. Planning Department Update on College Hill Issues
4. Police Department Report on Fighting Ordinance and Open Container Ordinance Compliance
5. Questions and answers from ASWSU

City staff background information memorandums are attached.

UNIVERSITY DISTRICT UPDATE



CITY OF PULLMAN

Administration/Finance

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MEMORANDUM

TO: Mayor and City Council

FROM: ^{JS} John Sherman, City Supervisor

RE: Update on University District

DATE: February 5, 2009

At the City Council meeting on January 20, 2009, a discussion was held on the University District. Copies of the meeting minutes and staff report are attached. Also attached is a February 6, 2009, Daily Evergreen article regarding ASWSU support of the U-District plan.

The purpose of the January 20 City Council was to allow President Elson S. Floyd to make his presentation on the University District and to receive questions and comments from the City Council. At the City Council meeting on January 20, it was noted that a future date would be established to take public input and for the City Council to make a decision. At the City Council meeting the City Council decided to take public input and make a decision at the City Council meeting on February 24. The City Council meeting will be held at 7:30 p.m. in the City Council Chambers.

REGULAR AGENDA

Motion

Minutes - January 6, 2009

1. Mayor Johnson announced that this item had been removed from the Consent Agenda at the request of Councilmember Waldrop. Councilmember Waldrop requested two changes to the minutes from January 6. Councilmember Heath made one correction. Councilmember Waldrop moved, Councilmember Heath seconded to approve the amended minutes of January 6, 2009. The motion carried unanimously.

Discussions

University District

5. Mayor Johnson introduced WSU President Elson Floyd. President Floyd presented a report on the University District which included an outline of the proposed boundaries of the University District area, a chronology of events, and asked the Council to forget the interlocal agreement and begin new with his empty-box metaphor. President Floyd suggested establishing a jointly-appointed committee of stakeholders to help plan this concept and that all of the concepts come before the City Council. President Floyd stated his goal was the full engagement of the community and stakeholders on the issue. Councilmember Heath asked for a boundary clarification on the map that President Floyd presented. President Floyd and Executive Director of Real Estate and External Affairs Mel Taylor responded.

Councilmember Weller apologized to Mel Taylor because the audience during the last University District discussion was not polite. Councilmember Weller stated that he appreciated Mr. Taylor's efforts and President Floyd's efforts to help make the community better and that if the City and University work together anything can be accomplished. Councilmember Weller stated he was in favor of a joint committee but had concerns with the wording in the letter addressed to the City Council because he feels the City Council should hear all input and not just approved suggestions related to the University District. Councilmember Weller described many College Hill improvements that have been accomplished without the University District and that he was not in favor of more legislation but would rather see more enforcement on the current legislation.

Councilmember Benjamin stated he appreciated the efforts to improve the College Hill area and asked if state law required an interlocal agreement for WSU to commit funding toward this project. President Floyd and City Attorney McAloon responded.

Councilmember Waldrop stated he thought the first University District discussion made a great meeting and thanked the students for their involvement. Councilmember Waldrop stated he thought the District was a laudable plan to help improve College Hill and compared the University District concept to the Central Business District. Councilmember Waldrop commended President Floyd, Mel Taylor, and Bobbie Ryder for their efforts on the project. Councilmember Waldrop shared comments from his constituents that stated that they either don't want to see a district or that they don't want an intervention to the current process. Councilmember Waldrop said he appreciated the willingness of WSU to commit assets toward the process and that he had no position on the proposed process change since his contacts are saying the process is fine.

Councilmember Heath thanked President Floyd for his interest, leadership, and the good relations between the City and WSU. Councilmember Heath stated that WSU did have a financial involvement in both the College Hill Study and the Parking Study. Councilmember Heath asked if the City did not agree with the designation of the boundary or the University District label, would cooperation be diminished. President Floyd stated that WSU will be a full and complete partner.

Councilmember Wright thanked WSU for the time and effort on the project and asked why the north side of Stadium Way was not included within the proposed boundary because the student population is just as great on that side of Stadium Way and how will this be viewed in the future. President Floyd responded.

Mayor Johnson asked for Council's direction on the issue. Councilmember Wright proposed that the issue be considered during goal setting. City Supervisor Sherman suggested holding a public hearing or discussion some time in February. Councilmember Waldrop stated it is important to recognize the hard work that has been accomplished, so he is in favor of

addressing the issue sooner rather than later. Councilmember Benjamin stated he felt that goal setting was too late and that he was interested in the staff perspective as well as additional citizen input. Councilmembers Bloom and Heath suggested the issue be discussed sooner rather than later. City Supervisor Sherman suggested that the discussion take place on February 24. The City Council concurred with February 24. President Floyd clarified his request that the City Council help with the name or label for the concept and footprint only and that any recommendations for improvements to the concept come before the City Council. Mayor Johnson thanked President Floyd and his staff for everything that has been accomplished so far.

Certified Local 6. Mayor Johnson announced that a discussion is
Government Program scheduled on the Certified Local Government Program. Planning Director Dickinson presented the staff report. Councilmember Benjamin asked if there was an expectation that the proposed area would have more or less of the normal property concerns that other Certified Local Government Programs have seen. Planning Director Dickinson responded. Mayor Johnson asked who the Ad Hoc Committee members were. Planning Director Dickinson responded. Mayor Johnson thanked the Ad Hoc Committee members for serving.

Councilmember Bloom commended the Ad Hoc Committee and thanked them for the information. Councilmember Bloom stated that not all old buildings hold historical significance and asked how the owners of an old building without historical significance would be protected. Planning Director Dickinson responded. Councilmember Bloom asked if the notification requirements would be the same as the notification requirements elsewhere in the City Code. Planning Director Dickinson responded. Councilmember Bloom suggested that the suggested commission size of nine be reduced because coordinating the schedules of nine commission members would be difficult and suggested that a five-member commission be established. Councilmember Benjamin expressed concern with a five-member commission because he thought it should have more of a cross section of expertise. Councilmember Waldrop asked how the historic district would reconcile with affordable housing and asked if that would be in conflict with affordable housing. Planning Director Dickinson responded.

5. UNIVERSITY DISTRICT DISCUSSION

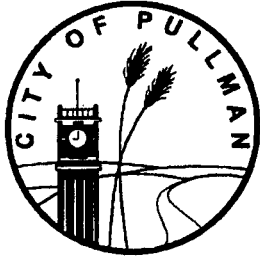
STAFF REPORT _____

QUESTIONS FROM COUNCIL ON STAFF REPORT _____

DISCUSSION _____

ACTION TAKEN _____

NOTES :



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MEMORANDUM

TO: Mayor and City Council

FROM: John Sherman, City Supervisor

RE: University District Discussion

DATE: January 15, 2009

WSU President Elson S. Floyd has requested to address the City Council regarding the proposed University District. President Floyd made his initial presentation to the City Council on the University District on June 3, 2008.

In a letter to the WSU Community dated December 18, 2008, President Floyd made the following statement regarding his two proposed preliminary actions for January 2009:

I will ask the Pullman City Council to designate south of Stadium Way, east of Grand Avenue, and north of Reaney Way as the University District. No other action will be asked of the Council at that time.

Additionally, I will appoint a broadly constituted, constituent-based Board of Advisors to develop the specific definitional terms, conditions, and specific requirements for improvement of the District. Those proposals must be advanced and approved for the Board of Advisors and then the Pullman City Council prior to becoming effective. Interested parties and constituent groups will be given the opportunity to suggest specific criteria and recommendations to the Advisory Board before a plan is presented to the City Council.

A copy of President Floyd's December 18, 2008, letter is attached on page 4. A summary of the history of the University District concept is attached on pages 5-9.

With respect to responding to President Floyd's proposal on designating an area as the University District, we would recommend that you take the same approach as you

did with his initial presentation to you on June 3, 2008. My staff memorandum to you for the June 3, 2008, meeting stated:

Although we are listing this as a discussion item on the agenda, the primary intent is to allow President Floyd the opportunity to present the concept of the University District and the rationale behind it to the City Council. For this reason we have opted not to include staff comments pertaining to the proposal at this time. However, it is certainly appropriate for you to ask questions and make comments as you deem appropriate. We would be happy to address the proposal from a staff perspective at a future City Council meeting.

After President Floyd's presentation on June 3, the City Council then discussed the University District proposal at the City Council meeting on June 24. At that time the City Council authorized staff to pursue discussions with WSU on specific elements of the University District proposal subject to legal and labor considerations. The City Council then discussed and modified a draft interlocal agreement at the City Council meeting on August 26. The interlocal agreement was then brought before the City Council for adoption at the City Council meeting on September 9. Due to the large turnout of individuals who showed up in opposition to the proposed interlocal agreement, the City Council voted to table the issue at the request of WSU.

In fairness to President Floyd, the City Council, and the public, I feel it is only appropriate to follow the same process this time. President Floyd should be allowed to make his presentation on January 20. The City Council should ask questions and make comments as you deem appropriate. Staff recommendations and public comment could be deferred to a later City Council meeting when you are prepared to take action on his recommendations. As we are all aware, the University District has created a great deal of controversy. We need to continue to ensure that the process proceeds in an open and deliberative manner as it has in the past.

The city and WSU have a long history of taking action to try to improve the livability of College Hill. Such efforts by cities and universities to join together to improve neighborhoods adjacent to campuses are not unusual. As I noted in my memorandum for the original University District discussion on June 3, universities often take strong interest in the neighborhoods that surround them. In the May 2008 issue of *Governing* magazine, the Deputy Mayor of Baltimore, Maryland stated the following with respect to the plan by Johns Hopkins University to partner with the city to rehabilitate the neighborhood next to it in Baltimore:

"The plan acknowledges that Hopkins is a great strength in that community," says Deputy Mayor Andrew Frank, "and Hopkins, in its own enlightened self-interest, felt it was important to work with the community and the city to revitalize the neighborhoods around the huge investment in their campus."

WSU and the city of Pullman have partnered on numerous occasions in an attempt to improve College Hill. WSU and the city jointly funded both the July 2006 Nelson/Nygaard Consulting Associates College Hill Parking Study and the March 2007 Studio Cascade, Inc. College Hill Neighborhood Study. WSU and the city have been involved greatly in College Hill issues through the Better Neighborhoods for Pullman Committee. Both have made capital investments on College Hill. WSU and the city made pedestrian lighting improvements on College Hill including the lighting for the Centennial Path connecting College Hill with the downtown area. More recently on October 23, 2008, representatives of WSU and the city met with representatives of ASWSU and Avista to discuss lighting issues on College Hill and to tour the area. ASWSU has spearheaded pedestrian lighting projects on College Hill in the past as well. WSU has also provided trash receptacles on College Hill and participated in numerous beautification efforts.

Both WSU and the city have been deeply involved in addressing housing issues on College Hill. WSU has purchased a number of properties on College Hill in an effort to upgrade the neighborhood. Recently it implemented a Cougar Choice housing program in order to be able to endorse rental housing that meets certain safety standards. The City Council passed a rental registration program and fee schedule on November 18, 2008. In order to promote historic housing preservation efforts, the City Council appointed members to the newly formed Certified Local Government Ad Hoc Committee on October 21, 2008.

Progress on other issues relating to College Hill has continued to advance as well. With respect to controlling behavioral issues, in April 2008 the City Council adopted the fighting ordinance. The Planning Department has continued to move forward with the College Hill Tomorrow program. This is an effort to respond to the recommendations of the College Hill Neighborhood study. As part of this program, staff conducted numerous interviews with various stakeholders during the first four months of 2008. In April the planning department conducted an open house to obtain public feedback on proposed goals and potential options for the neighborhood.

President Floyd has held four open public forums on the University District concept in 2008. He has also discussed the concept in numerous meetings with various stakeholders. The City Council also discussed the University District concept in its joint meeting with AWSWU in October.

In summary, much progress has been made with respect to addressing College Hill issues in spite of the fact that final action was not taken on the University District Interlocal Agreement. A copy of the interlocal agreement that was tabled at the September 9, 2008, City Council meeting is attached on pages 10-21.

Send to a Friend



Office of the President

December 18, 2008

To: The WSU Community,

The University District has been a topic of discussion for most of 2008, and I would like to update you on where it stands as the year comes to a close. As most of you know, I advanced the concept of designating the southern part of College Hill as a "University District" last February. The idea came about after extensive discussions with the President's Student Advisory Council and other student groups, and many members of our extended campus community including faculty, staff, alumni, neighbors, and other University leaders.

The discussions this idea generated throughout the year were robust. We held four open-public forums in campus and city locations. We heard opinions from various constituent groups like the Interfraternity Council, Panhellenic Council, Greek Housing Corporation members, Chapter advisors, student government, the mayor of Pullman, Pullman City officers, council members, realtors, and business owners. I have listened very carefully to both the supporters and detractors of this concept. As a result, the proposed Inter-local agreement, which many of you have reviewed, will not be advanced.

However, it is still my desire to make changes that improve the quality of life for all who live in these neighborhoods, and therefore I plan to take two preliminary actions for January 2009.

I will ask the Pullman City Council to designate south of Stadium Way, east of Grand Avenue, and north of Reaney Way as the University District. No other action will be asked of the Council at that time.

Additionally, I will appoint a broadly constituted, constituent-based Board of Advisors to develop the specific definitional terms, conditions, and specific requirements for improvement of this District. Those proposals must be advanced and approved by the Board of Advisors and then the Pullman City Council prior to becoming effective. Interested parties and constituent groups will be given the opportunity to suggest specific criteria and recommendations to the Advisory Board before a plan is presented to the City Council.

Thank you for your continuing interest, input and involvement in 2009.

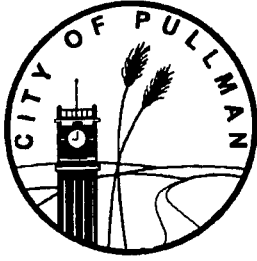
Happy Holidays,

A handwritten signature in black ink, appearing to read "Elson S. Floyd".

Elson S. Floyd, Ph.D.
President

Pullman Spokane Tri-Cities Vancouver

Office of the President, PO Box 641048, Washington State University, Pullman WA 99164-1048



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HISTORICAL SUMMARY OF THE UNIVERSITY DISTRICT PROPOSAL

The following is a brief summary of the history of the University District proposal:

1. **JANUARY 7, 2008:** On January 7, Mayor Glenn Johnson and City Supervisor John Sherman met with WSU President Elson S. Floyd and Greg Royer, Vice President Business & Finance. One of the topics discussed was the proposed residential parking permit program. President Floyd suggested that the city of Pullman continue to address residential parking as a “long-range” issue. He was supportive of the concept of the creation of an off-campus housing office and even suggested the exploration of the concept of creating a “University District” adjacent to campus.
2. **JANUARY 22, 2008:** At the City Council meeting on January 22, a discussion was held on the College Hill parking permit proposal. Staff advised the City Council about the meeting with President Floyd and recommended that the city of Pullman continue to solicit input and delay implementation of the parking permit program until a later date, as President Floyd had requested. As was stated in our joint meeting between the City Council and ASWSU on October 9, 2007, the city of Pullman was looking to a possible implementation date for the parking permit program either during spring or fall semester 2008. In deference to the request from President Floyd, the City Council agreed to delay the proposed implementation of the residential parking permit program on College Hill.
3. **FEBRUARY 12, 2008:** On February 12, President Floyd posted on the WSU Web page his Perspective on the University and College Hill. The following are excerpts from his statement regarding the proposed creation of a University District:

The idea would be for the city and university to share jurisdiction, as is done in many similar college neighborhoods around the nation. A University District encourages a truly collaborative approach on basic issues – including zoning, land use, parking, police protection – that are fundamental to the quality of life in any neighborhood.

The University District idea is just at the talking stages now. We will have many discussions – with city officials, with neighborhood and student groups – before it is finalized.

4. FEBRUARY 20, 2008: At the joint meeting between ASWSU and the City Council on February 20, the University District was discussed under the agenda item relating to the College Hill on-site parking proposal. A copy of President Floyd's Perspective on the University and College Hill was included in the agenda packet. The following are excerpts from the attached minutes of the February 20, 2008, joint meeting relating to the University District:

City Supervisor Sherman described existing parking permit programs, concerns that have been raised by students, and the recommendation of WSU President Floyd to make the parking proposal a long-term goal because of the proposed University District concept.

Senator Cifuentes asked if commuters would be able to find parking and if the parking proposal would be different under the proposed University District.

Mayor Johnson described the University District concept that is used by the City of Seattle and University of Washington.

5. JUNE 3, 2008: On June 3, President Floyd made a presentation to the City Council on the proposed University District concept. In terms of details, the original WSU proposal contained the following key provisions with respect to WSU commitments:

- 1.25 full-time equivalent employee support for neighborhood organization and outreach
- \$50,000 for site and exterior lighting improvements within the public right-of-way
- Half-time employee support for planning studies and geographic information system services
- \$250,000 for development of University District design guidelines
- 1.25 full-time equivalent Inspector/Coordinator for "WSU Certified" off-campus housing
- 3-4 FTE Parking Enforcement staff for a College Hill on-street residential parking program
- WSU Police would assume shared police responsibilities in the University District in the areas of criminal investigations and community oriented policing strategies through an area task force arrangement.
- Phase one would create a task force partnering 3 WSU police detectives with city of Pullman police detectives.

- Phase two would create a task force partnering 3 Community Oriented Policing beat officers with existing city of Pullman beat officers to strengthen police and student relationships in student areas.
 - In Phase three WSU would hire 3 additional patrol officers to perform routine and traditional patrol functions.
 - WSU would hire one additional supervisory position to direct the specialized functions related to the U-district (detectives and beat officers).
6. JUNE 24, 2008: At the City Council meeting on June 24, the City Council endorsed the concept of the University District and authorized staff to pursue discussions with WSU on specific elements of the proposal subject to legal and labor considerations.
 7. JULY 14 and AUGUST 4: Meetings were then held between WSU and city staff in putting together a revised University District proposal for the City Council's consideration.
 8. AUGUST 5, 2008: The University District concept was discussed at the Better Neighborhoods for Pullman meeting.
 9. AUGUST 26, 2008: At the City Council meeting on August 26, a discussion was held regarding the revised University District proposal. The City Council directed that certain revisions be made within the draft proposal and authorized the interlocal agreement to be brought back for final City Council action at the meeting on September 9.
 10. SEPTEMBER 9, 2008: At the City Council meeting on September 9, the City Council considered a resolution adopting the proposed interlocal agreement for University District Support and Services between Washington State University and the city of Pullman. Due to the large number of students who turned out for the City Council meeting to state their opposition to the University District, Executive Director of Real Estate and External Affairs Mel Taylor, stated that he had spoken on the phone with President Floyd and that he urged the Council not to act on the agreement because of the large student turnout on the issue. The City Council voted to continue the item to a future date.

The various responsibilities of the city of Pullman and WSU under the proposed interlocal agreement are provided on the attached pages.

11. SEPTEMBER 22, 2008: On September 22, *The Daily Evergreen* published an open letter from President Floyd. Within the letter President Floyd explained the university's interest in the University District as follows:

The southern part of College Hill has changed dramatically over the years. It has become essentially an extension of the residential

community of our campus. With few exceptions, single families no longer reside in that area of College Hill. The homes and apartments there are largely occupied by WSU students, including many sorority and fraternity members.

With that in mind, we believed that the university should assume greater responsibility and become more accountable in helping to enhance the living experience and safety of our students and others living on and near College Hill.

Under the University District proposal, the tax collection for this area would remain with the city of Pullman. Washington State University would accept the additional costs of police and infrastructure support, which would be funded through institutional reallocation of resources and anticipated state and federal support, and not through the payment of higher student tuition rates.

We made this proposal to the city believing that it was truly a win-win for both the city and the university—one that addressed an important concern through cooperative effort and collaboration.

However, given the opposition to the idea that was expressed at the recent meeting of the Pullman City Council, we are currently reconsidering whether to proceed in this direction and are seeking further input from all interested parties as we make a decision on the appropriate next steps.

12. OCTOBER 9, OCTOBER 14, OCTOBER 21, and OCTOBER 22, 2008: President Floyd held four, one-hour forums to take public input on the University District proposal. Input was also taken over the Web page www.udistrict.wsu.edu.
13. OCTOBER 28, 2008: The City Council held a joint meeting with ASWSU. The University District was one of the key topics of discussion.
14. OCTOBER 31, 2008: President Floyd convenes a meeting with city and WSU officials to discuss the feedback from the four forums and how to proceed.
15. NOVEMBER 6, 2008: City representatives met with representatives of the Pullman Police Guild in response to the Guild demand to bargain the proposed University District Interlocal Agreement.
16. NOVEMBER 7, 2008: President Floyd releases an open letter regarding the proposed University District in which he states he will solicit additional input before making a final decision on the University District idea by late January or early February.

17. NOVEMBER 18, 2008: A report on the current status of the University District is provided at the City Council meeting.
18. DECEMBER 18, 2008: President Elson S. Floyd released an open letter regarding the University District. With respect to his future plans for the University District he stated:

It is still my desire to make changes that improve the quality of life for all who live in these neighborhoods, and therefore I plan to take two preliminary actions for January 2009.

I will ask the Pullman City Council to designate south of Stadium Way, east of Grand Avenue, and north of Reaney Way as the University District. No other action will be asked of the Council at that time.

Additionally, I will appoint a broadly constituted, constituent-based Board of Advisors to develop the specific definitional terms, conditions, and specific requirements for improvement of this District. Those proposals must be advanced and approved by the Board of Advisors and the Pullman City Council prior to becoming effective. Interested parties and constituent groups will be given the opportunity to suggest specific criteria and recommendations to the Advisory Board before a plan is presented to the City Council.

19. JANUARY 20, 2009: President Floyd addresses the City Council.

**INTERLOCAL AGREEMENT FOR UNIVERSITY DISTRICT
SUPPORT AND SERVICES**

between

WASHINGTON STATE UNIVERSITY

and

THE CITY OF PULLMAN

THIS INTERLOCAL AGREEMENT is made and entered into by and between Washington State University, an agency of the state of Washington, hereinafter referred to as "University," and the City of Pullman, a Washington State municipality, hereinafter referred to as the "City." The City and University will be collectively referred to in this Agreement as "PARTIES" and individually and generically referred to as "PARTY."

RECITALS

WHEREAS, CHAPTER 39.34 RCW, Interlocal Cooperation Act, permits governmental units to make the most efficient use of their powers by enabling them to cooperate with other localities on the basis of mutual advantage to perform functions, and provide services and facilities to each other and the public; and

WHEREAS, College Hill is an area of Pullman that is immediately contiguous to the University's Pullman campus, that is frequented by visitors to the University, particularly during major University events such as football games, and whose residents are primarily University students; and

WHEREAS, achievement of a number of the University's goals regarding students, including recruiting and retaining students and providing those students with a positive and transformative experience while at the University, depends in part upon the existence of not only a positive classroom environment but also a positive living environment; and

WHEREAS, the University and the City share an interest in building and maintaining positive relationships with members of the local community, including non-student residents of College Hill; and

WHEREAS, the living environment and safety of residents and visitors in the College Hill neighborhood is a concern of both the University and the City; and

WHEREAS, the Parties share a vision of a substantially improved College Hill neighborhood that will provide a positive living environment for both student and non-student residents and for visitors by providing enhanced public safety, parking, code compliance, and general living conditions; and

WHEREAS, The Parties share the following goals with respect to College Hill:

- 1) Improving public safety.
- 2) Enhancing the living experience.
- 3) Reducing the number of commuter vehicles parked on the streets and otherwise enhancing parking for residents.
- 4) Improving the level of code enforcement.
- 5) Improving traffic flow and transit services.

THEREFORE, IT IS MUTUALLY AGREED THAT:

A. PURPOSE OF THIS AGREEMENT

The purpose of this Agreement is to:

- 1) Establish the boundaries of a district in an area of College Hill and contiguous to the University to be known as the "University District"; and
- 2) Set forth the terms by which the City and University will cooperate in the areas of policing, parking, and other duties in the University District to further their shared goals for that area; and
- 3) Establish the framework and elements of support that the Parties will put forth in furtherance of the above stated goals.

B. STATEMENT OF WORK

The Parties shall furnish the necessary personnel, equipment, material and/or services and otherwise do all things necessary for or incidental to the performance of the work set forth in Exhibit "A." A map of the University District that establishes the external boundaries of the University District that is subject to this Agreement is at Exhibit B. Exhibits A and B are attached hereto and incorporated herein.

C. PERIOD OF PERFORMANCE

Subject to its other provisions, the period of performance of this Agreement shall commence on September 10, 2008, and be completed on July 31, 2012, unless this Agreement is extended by mutual agreement of the Parties.

D. CONSIDERATION

Neither Party will receive monetary remuneration from the other for the performance of duties and obligations under this Agreement. Instead, the consideration will be each party's performance of its mutual duties under this Agreement and the benefits each receives as a result of the performance of these duties, including improved health, safety, and general quality of life standards for residents of and visitors to the University District.

- 1) It is anticipated this Agreement will result in the following benefits to the University:

- a. Improved student retention;
 - b. Improved student recruitment;
 - c. Improved student health and safety;
 - d. Improved quality of life for students;
 - e. Improved relationships with members of the community, particularly those on College Hill;
 - f. Improved perception and reputation of the University by students, their parents, alumni and other visitors to the University and College Hill.
- 2) It is anticipated this Agreement will result in the following benefits to the City:
- a. Improved coordination and increased cooperation between University and City police;
 - b. Improved criminal investigation and resolution of crimes;
 - c. Improved aesthetics for the University District and College Hill;
 - d. Increased safety of the College Hill area;
 - e. Reduction of congestion and creation of a more pedestrian-friendly environment in the University District.

E. INDEPENDENT CAPACITY

The employees or agents of each Party who are engaged in the performance of this Agreement shall continue to be employees or agents of that Party and shall not be considered for any purpose to be employees or agents of the other Party.

F. AGREEMENT ALTERATIONS AND AMENDMENTS

This Agreement may only be amended by mutual agreement of the Parties. Such amendments shall not be binding unless they are in writing and signed by personnel authorized to bind each of the Parties.

G. TERMINATION

This Agreement shall have an initial term of four (4) years, during which period neither party may terminate. Either Party may terminate this Agreement upon twelve (12) months' prior written notification to the other Party. If this Agreement is so terminated, the Parties shall be liable only for performance rendered or costs incurred in accordance with the terms of this Agreement prior to the effective date of termination.

H. DISPUTES

In the event that a dispute arises under this Agreement, it shall be determined by a Dispute Board in the following manner: Each Party to this Agreement shall appoint

one member to the Dispute Board. The members so appointed shall jointly appoint an additional member to the Dispute Board. The Dispute Board shall review the facts, contract terms and applicable statutes and rules and make a determination of the dispute. The determination of the Dispute Board shall be final and binding on the Parties hereto.

The Parties shall share equally all costs of the Dispute Board.

I. GOVERNANCE

This contract is entered into pursuant to and under the authority granted by the laws of the state of Washington, to include the provisions of Chapter 39.34 RCW. The provisions of this Agreement shall be construed to conform to state law. Nothing in this Agreement is intended to alter existing agreements to which the City and University are parties.

In the event of an inconsistency in the terms of this Agreement, or between its terms and any applicable statute or rule, the inconsistency shall be resolved by giving precedence in the following order:

- 1) Applicable state statutes and rules;
- 2) Statement of work; and
- 3) Any other provisions of this Agreement, including materials incorporated by reference.

J. ASSIGNMENT

The work to be provided under this Agreement, and any claim arising thereunder, is not assignable or delegable by either Party in whole or in part, without the express prior written consent of the other Party, which consent shall not be unreasonably withheld.

K. WAIVER

A failure by either Party to exercise its rights under this Agreement shall not preclude that Party from subsequent exercise of such rights and shall not constitute a waiver of any other rights under this Agreement unless stated to be such in a writing signed by an authorized representative of the Party and attached to the original Agreement.

L. SEVERABILITY

If any provision of this Agreement or any provision of any document incorporated by reference shall be held invalid, such invalidity shall not affect the other provisions of this Agreement which can be given effect without the invalid provision, if such remainder conforms to the requirements of applicable law and

the fundamental purpose of this Agreement, and to this end the provisions of this Agreement are declared to be severable.

M. ALL WRITINGS CONTAINED HEREIN

This Agreement and the attached Exhibits contain all the terms and conditions agreed upon by the Parties. No other understandings, oral or otherwise, regarding the subject matter of this Agreement shall be deemed to exist or to bind any of the Parties hereto.

N. JOINT PROGRESS EVALUATION COMMITTEE

Each Party will identify two representatives to serve on the Joint Progress Evaluation Committee. Alternate members will be appointed when primary members are unavailable. This committee will meet semiannually to evaluate the progress of the Parties under this Agreement and to make recommendations for improvements and possible amendments.

O. RCW 39.34 REQUIRED CLAUSES

- 1) Purpose. See paragraph A. above.
- 2) Duration. See paragraph C. above.
- 3) Organization of Separate Entity and Its Powers. No new or separate legal or administrative entity is created to administer the provisions of this agreement.
- 4) Responsibilities of the Parties. See provisions above and Scope of Work.
- 5) Agreement to be Filed or Published on Website. The City shall file this agreement with its City Clerk. University shall file this agreement with the Whitman County Auditor.
- 6) Financing. Each Party shall advise the other Party, during its annual regular budget hearings, of any proposed budget changes affecting this agreement. Each Party shall be responsible for the financing of its contractual obligations under its normal budgetary process.
- 7) Termination. See paragraph G. above.
- 8) Acquisition/Disposition of Property. Title to all property acquired by any Party in the performance of this agreement shall remain with the acquiring Party upon termination of the agreement. Jointly acquired property shall be

divided in proportion to the percentage of each Party contributing to its acquisition.

P. CONTRACT MANAGEMENT

The program manager for each of the Parties shall be responsible for and shall be the contact person for all communications and billings regarding the performance of this Agreement.

The Program Manager for the University is:

Melvin H. Taylor
Executive Director of Real Estate & External Relations
WSU Office of Business Affairs
French Ad 442
P.O. Box 641045
Pullman, WA 99164-1045
509-335-5524

The Program Manager for the City is:

John Sherman
City Supervisor
City of Pullman
325 SE Paradise St.
Pullman, WA 99163
(509) 338-3212

IN WITNESS WHEREOF, the Parties have executed this Agreement.

Washington State University,
an institution of higher education
of the State of Washington

City of Pullman,
a municipal corporation of the
State of Washington

By: _____
Greg P. Royer
Vice President for Business & Finance

By: _____
Glenn A. Johnson
Mayor

Date: _____

Date: _____

ATTEST:

APPROVED AS TO FORM:

By: _____
Troy Woo
Finance Director

By: _____
Laura D. McAloon
City Attorney

Date: _____

Date: _____

Exhibit A – Schedule of Work

I. Law Enforcement Activities

A. City Obligations:

- 1. Notice of Consent.** In accordance with RCW 10.93.070(1) the Pullman Chief of Police will provide a 'Notice of Consent' to properly certificated or exempted peace officers of Washington State University in concert with and based upon Memorandums of Understanding entered into by the University and City identified in Section C (Joint Obligations) for joint enforcement of criminal and traffic laws in the University District.
- 2. Parking and Code Enforcement.** The City will pursue an on-street parking permit system within the University District. Code and parking enforcement within the University District will continue to be the responsibility of the City. The City will collaborate with the University to assure consistent parking and code enforcement within the University District. The City and University will review the results of parking and code enforcement in the University District by June 30 of each year. Collaboration will include consideration of responsibility for code enforcement and parking management.

B. University Obligations:

- 1. Notice of Consent.** The University will comply with the conditions of the "Notice of Consent" issued in accordance with RCW 10.93.070(1) by the Pullman Chief of Police to properly certificated or exempted peace officers of Washington State University. Pursuant to the Notice of Consent, University will provide joint enforcement of criminal and traffic laws in the University District.
- 2. Parking and Code Enforcement.** The University will collaborate with the City to ensure consistent parking and code enforcement within the University District. The University and City will review the results of parking and code enforcement in the University District by June 30 of each year. Collaboration will include consideration of responsibility for code enforcement and parking management.
- 3. University Police Staffing.** The University will provide for sufficient officers to perform functions in support of this agreement during all shifts, including the hiring of additional patrol officers if necessary.

- C. Joint Obligations.** The University and City will work toward shared police responsibilities in the University District. This shared approach will mitigate the resource limitations of the City Police Department and the University Police Department and foster the development of policing in areas of common concern.

In order to assure adequate resource development, training and coordination the following steps will be undertaken:

1. Detective Task Force. The University and City will develop and enter into a "Memorandum of Understanding" (MOU) for a Detective Task Force. The implementation will be contingent upon the ability of the University to hire and train a sufficient number of additional police officers to ensure adequate patrol staffing. The goal for implementation will be fall of 2009.
2. College Hill Beat Community Oriented Police (COP) Officer Task Force. The University and City will develop and enter into a "Memorandum of Understanding" (MOU) for a Beat (COP) Officer Task Force. The implementation will be contingent upon the ability of the University to hire and train a sufficient number of additional police officers to ensure adequate patrol staffing. The goal for implementation will be fall of 2010.
3. Development of a Police Intern Program. The University and City will collaborate to further develop WSU's existing Police Intern Program. The University and City Police Departments will provide support in training and supervision. The University Police Chief and City Police Chief will work with the Washington State Criminal Justice Training Commission to develop a law enforcement certification program for the Police Intern program. The collaboration will begin spring of 2009.

II. Planning and Zoning Activities.

A. City Obligations:

1. Development Regulation Applications. City will process development regulation applications from University or other parties in furtherance of this agreement pursuant to the procedures set forth in the Pullman City Code.
2. Design Guidelines. City will explore formulation of design guidelines with assistance from University for the University District and/or its environs to assist in improving the physical appearance of the area. Any such guidelines would be adopted and administered by City. If City determines that it is appropriate to establish such guidelines, City will attempt to do so by the fall of 2009.

B. University Obligations

1. Colorado Street Mixed Use Corridor. University will explore opportunities for projects combining retail/service businesses with apartments and/or condominiums to accommodate and augment the significant pedestrian traffic along Colorado Street.

2. Planning Studies and Geographic Information System (GIS) Services. University will provide GIS services in support of College Hill traffic and parking planning, the College Hill Historic District, and other tasks in furtherance of this Agreement.

III. Housing and Neighborhood Environment

A. City Obligations:

1. Code Enforcement Officers. City will provide increased code enforcement within the University District through cross-training and utilization of existing code enforcement and police officers.
2. Response Time to University Complaints. City will promptly investigate potential code violations within the University District.

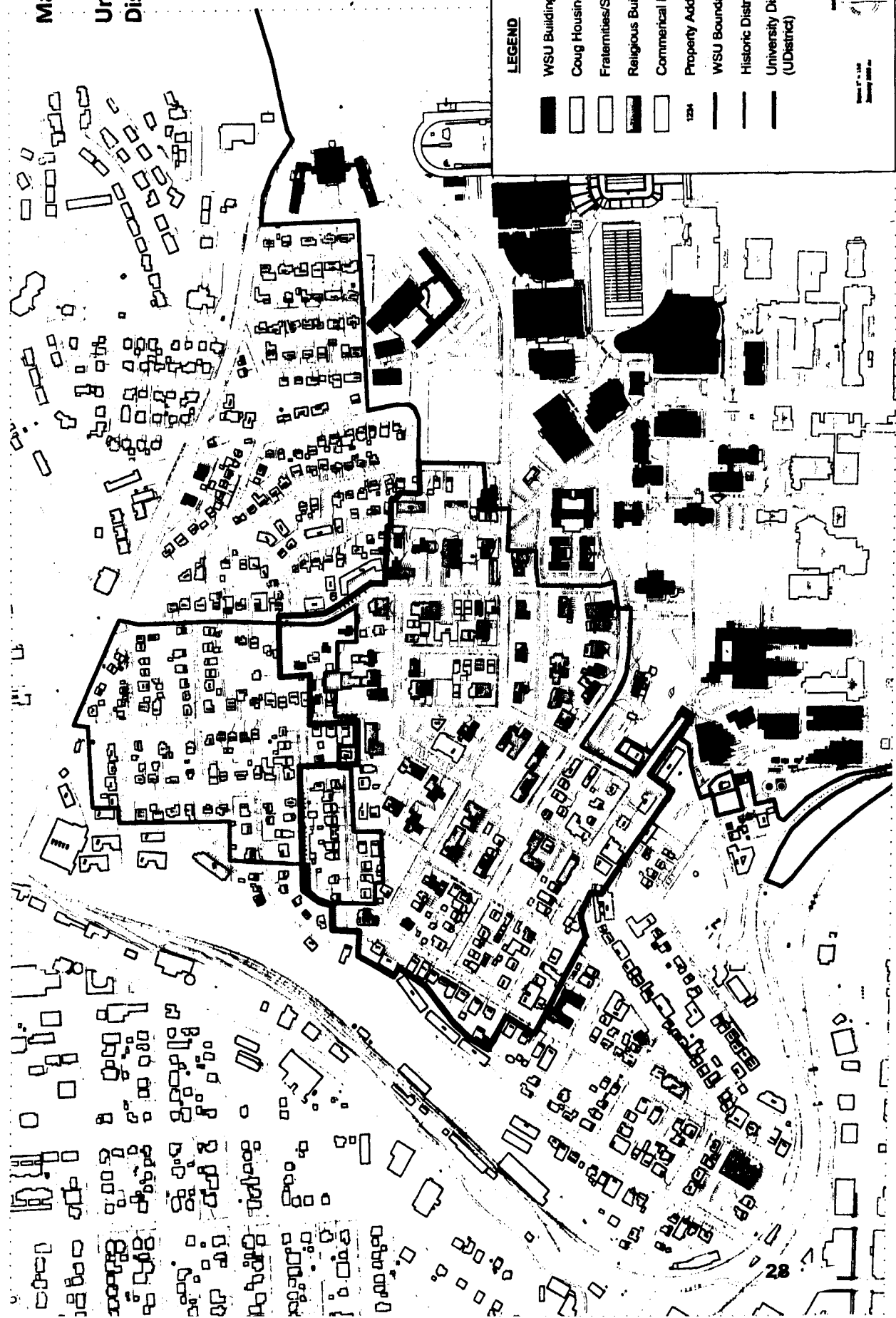
B. University Obligations:

1. Site and Exterior Lighting Improvements. University will improve site and exterior lighting within the University District public right of way areas.
2. Residential Rental Property Evaluation Program. University will establish and maintain a voluntary residential rental property evaluation program. Participating owners and managers of rental properties whose residential rental property receives a passing annual quality evaluation from the University will receive a "Cougar-plus" or similar equivalent ranking. This evaluation may be used by rental property owners and managers in marketing qualifying properties. The University will establish and operate a student-housing referral office from which to coordinate requests for evaluations and disseminate evaluation results when assisting students and staff in finding off-campus rental housing. Evaluation results will also be available to parents and others who assist students in making off-campus housing decisions.
3. Park and Ride Lots and Long-Term Student Parking. In an effort to reduce the demand for commuter parking within the University District, the University will establish Park and Ride parking spaces for University commuters. In an effort to reduce the demand for resident parking within the University District, the University will establish a long-term parking facility for student residents of College Hill as an alternative to existing University parking.

Exhibit B – Map and description of boundaries of the University District



Map A

University District



LEGEND

- WSU Buildings
- Coug Housing
- Fraternities/Sororities
- Religious Buildings
- Commercial Properties
- Property Addresses
- 1204
- WSU Boundary
- Historic District
- University District (UDistrict)



U-District plan receives ASWSU Senate's support

After adding some stipulations, ASWSU Senate passes approval of the plan for College Hill.

By Dan Warn
Evergreen staff

After a unanimous vote Wednesday by the ASWSU Senate, the Resolution in Support of the University District Proposal passed.

The resolution is the Senate's statement of support for the U-District proposal waiting on a vote by the Pullman City Council on Feb. 24.

Dist. 2 Sen. Lauren Edholm, the sponsor who authored the resolution, said she was against the first U-District proposal because she felt it was President Elson S. Floyd saying how he thought College Hill should run. With the proposal now including a committee of College Hill representatives presiding over the area, she is now in favor of Floyd's vision, she said.

"I really wanted students to see that (the Senate) supports the new University District plan, as opposed to the old plan, because it is giving responsibility back to the students," Edholm said.

She said after meeting with Floyd multiple times and after he presented his proposal at a Senate meeting last month, she believed he had the best interests of College Hill students in mind.

Sen. Pro Tempore Hardy Awadje said the Senate stayed neutral on its feelings about the proposal until they gathered enough information. He said he wanted students to do the same thing – inform themselves about the U-District proposal, taking rumors with a

grain of salt.

"I'm still hearing students thinking that cops can go into College Hill homes and apartments whenever they please (if the proposal passes)," Awadje said. "This is not true. People need to stop following the rumor mill."

Dist. 1 Sen. Greg Pender, a sponsor of the resolution, said the U-District plan is productive despite the controversy around it.

« STUDENTS SHOULD KNOW THAT (THE SENATE) HAS LOOKED INTO IT, THAT WE ARE HERE TO PROTECT (THEM) AND WE HAVE GIVEN (THE PROPOSAL) OUR STAMP OF APPROVAL. »

Greg Pender
District 1 senator

Edholm said College Hill's current problems – issues with lighting, road and sidewalk repair, and aesthetics – are not being dealt with by the city in a timely manner. She said a better way to tackle these problems is the board of College Hill representatives that Floyd suggests.

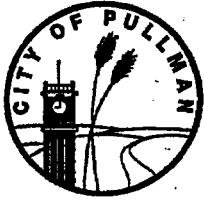
"Students should know that (the Senate) has looked into it, that we are here to protect (them) and we have given (the proposal) our stamp of approval," Pender said.

In other news, Pender said the joint ASWSU-city council meeting will be at 5:30 p.m. Wednesday in the CUB Junior Ballroom.

Brenden Niedermeyer, a sophomore management information systems major, was confirmed as a new justice for the J-board.

PULLMAN

TRANSIT UPDATE



CITY OF PULLMAN

Pullman Transit and Dial-A-Ride

775 N.W. Guy Street, Pullman, WA 99163
Transit (509) 332-6535 Dial-A-Ride (509) 332-5471
Fax (509) 332-6590 www.pullmantransit.com

MEMORANDUM

To: Mayor, City Council, and ASWSU Senate

From: Rod Thornton, Transit Manager

Subject: Pullman Transit

Date: February 4, 2009

Pullman Transit once again had a very good year in 2008. Total fixed-route bus ridership hit an all-time high for annual ridership. The buses gave 1,307,468 rides, up 70,538 from 2007. Ridership averaged 59.8 passengers per hour for the year, which is also the highest it has been since 2002. Our Dial-A-Ride service for elderly and disabled riders in 2008 had 18,255 rides, which was a decrease of 1,179 compared with 2007.

The Late Night Service on Friday and Saturday nights did see a drop in ridership when we added security, but we believe the service is safer and providing better service. Average ridership on Fridays last fall was 202 per night, and on Saturdays it was 163 rides per night. As noted at the last joint ASWSU/City Council meeting, due to problems with the company we had doing security last year, we hired WSU interns to fill these positions. We can now report that this was a very good choice and we are very pleased with how the interns are working out.

We are still waiting for word on our request for funding for five new buses from the federal government. The last thing we heard was that our request is still on track to be funded. We asked for four 40-ft. buses and one 35-ft. bus to replace our oldest buses, which are 20 plus years old.

We have applied for four grants for the 2009-2011 biennium. We have requested \$1,100,000 in operating assistance, an increase of \$300,000 over our current operating grant and \$256,000 for a technology grant to (1) upgrade our fixed-route ridership counting system, (2) add GPS/AVL to all our buses, (3) place cameras in all buses and vans, and (4) purchase a recording system to record telephone and radio calls. We are also applying for a state grant to cover our local share of the cost of the five new buses and a new Dial-A-Ride van. We do not anticipate hearing about how our requests fared until late March or April. We are hopeful that the Operating Assistance and Technology grants will be funded, but the local match for the buses and funds for a new van may be in doubt due to the budget problems the state is facing.

Our new text messaging service has been very well received, but when it snowed, we overwhelmed our subscribers with messages. Many subscribers felt they received too many text messages and canceled their subscriptions. We have taken this into account and now only send text messages when the routes are so far behind that they have to drop a loop to get back on schedule. So far during the spring semester, we have been doing a better job staying on time so we have not needed the TxtWire service as much. Overall we feel the service has worked well.

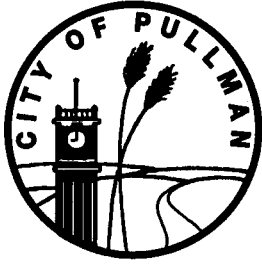
Fridays service is offered for 7.5 hours
 Saturdays service is offered for 9 hours

Extended Night Service on Friday and Saturdays

Fall Semester

August		23-Aug		29-Aug		Total	Average Per/Night		
Fridays	Date Rides		139		210	349	174.5		
Saturdays		Date Rides	24-Aug 129	30-Aug 87		216	108		
September		Date Rides	5-Sep 255	12-Sep 238	19-Sep 203	26-Sep 237	933	233.3	
Saturdays		Date Rides	6-Sep 258	13-Sep 170	20-Sep 185	27-Sep 258	871	217.8	
October		Date Rides	3-Oct 146	10-Oct 120	17-Oct 209	24-Oct 214	31-Oct 462	1151	230.2
Saturdays		Date Rides	4-Oct 118	11-Oct 124	18-Oct 165	25-Oct 121	528	132	
November		Date Rides		7-Nov 156	14-Nov 135	21-Nov 359	650	216.7	
Saturdays		Date Rides	1-Nov 140	8-Nov 135	15-Nov 138	22-Nov 360	773	193.3	
December		Date Rides	5-Dec 151	12-Dec 162	19-Dec 40		353	117.7	
Saturdays		Date Rides	6-Dec 106	13-Dec 127			233	116.5	
Fridays						3,436	Ave/Day 202.12	Ave/Hr 67.37	
Saturdays						2,621	163.81	54.60	
Total						6,057			

PLANNING DEPARTMENT
UPDATE ON
COLLEGE HILL ISSUES



CITY OF PULLMAN

Public Works and Planning Departments

325 S.E. Paradise Street, Pullman, WA 99163
(509) 338-3220 or (509) 338-3213 Fax (509) 338-3282
www.pullman-wa.gov

MEMORANDUM

TO: Mayor Johnson, Pullman City Council, and ASWSU Officers

FROM: Pete Dickinson, Planning Director *PD*

FOR: Meeting of February 11, 2009

SUBJECT: College Hill Planning Matters

DATE: February 5, 2009

The planning department is currently engaged in two long-range projects involving College Hill. This memorandum describes the status of these activities.

College Hill Tomorrow Program

The College Hill Tomorrow program is the city's effort to refine a 2007 College Hill consultant study (funded by the city and WSU) into a neighborhood improvement strategy for that portion of the hill bordered by Stadium Way, Grand Avenue, and Main Street, excluding the WSU campus. To date, the major accomplishments of this program include a public input session before the Planning Commission in October 2007, a survey of key informants early last year, and an open house for public review of possible goals and implementation options last spring. The College Hill Tomorrow program is distinct from the University District concept proposed by WSU, although some of the same issues have been addressed in both pursuits.

As part of this program, the Planning Commission is hosting two stakeholder workshops this month. The first of these meetings was held on February 4, and the second session is set to take place on February 18 at 6:30 p.m. in City Hall. The invitation letter for these workshops is enclosed as Attachment "A." It was mailed to parties representing WSU students, WSU staff, the College Hill Association, rental property managers, real estate developers, the Pullman police department, the Chamber of Commerce, the Greek Alumni Organization, and the College Hill faith community.

At the February 4 workshop, stakeholders conducted an insightful discussion regarding such issues as housing density, zoning, appearance of the built environment, parking,

and law enforcement. At the joint meeting of the City Council and ASWSU officers on February 11, planning staff will provide a report summarizing the comments made by stakeholders at the February 4 session.

Once these workshops have been completed, the planning department will develop a draft plan for the College Hill neighborhood. This proposed plan will then be discussed at public meetings held by the Planning Commission prior to its submittal to the City Council for review and possible adoption. Throughout the process, the planning department will solicit input from WSU students regarding this neighborhood plan.

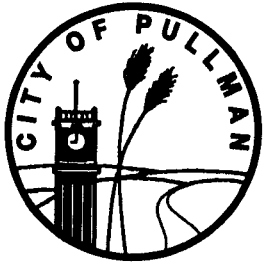
Certified Local Government Historic Preservation Program

The Certified Local Government (CLG) program was created by Congress as part of the National Historic Preservation Act of 1966. It involves a federal/state/local partnership that provides financial support, technical assistance, and regulatory control for the purpose of preserving historic resources. In order to gain acceptance into this program by appropriate state and federal agencies, a city must establish an historic preservation commission, a local register of historic places, and rules that protect historic resources within the community. There are currently 63 CLG jurisdictions practicing in the state of Washington. For a more thorough explanation of this program from the Washington State Department of Archaeology and Historic Preservation, please refer to Attachment "B."

This program will likely influence activities on College Hill because many of the city's historic resources are located there. For example, the city's only National Register historic district is located in the area generally bounded by Stadium Way, B Street, Howard Street, and Indiana Street. Two buildings on campus, Thompson Hall and Stevens Hall, are also listed on the National Register of Historic Places.

Pursuant to City Council direction, the planning department is currently formulating a draft CLG ordinance with the help of an ad hoc committee of citizens familiar with historic preservation matters. If this ordinance meets with Council approval, implementation of the program is expected to begin later this semester.

Attachments



CITY OF PULLMAN

Public Works and Planning Departments

325 S.E. Paradise Street, Pullman, WA 99163
(509) 338-3220 or (509) 338-3213 Fax (509) 338-3282
www.pullman-wa.gov

January 29, 2009

Dear College Hill Stakeholder:

Thank you for agreeing to participate in the Pullman Planning Commission's stakeholder workshops for the College Hill Tomorrow (CHT) program. This program is the city's neighborhood improvement strategy designed to refine a recent College Hill consultant study into a potential set of policies, initiatives, and regulations for that portion of the hill bordered by Stadium Way, Grand Avenue, and Main Street, excluding the WSU campus. (Enclosed is an article from the Planning Department Newsletter summarizing the consultant study and a map of the study area.) To date, the major accomplishments of this program include a public input session before the Planning Commission in October 2007, a survey of key informants early last year, and an open house for public review of possible goals and implementation options last spring.

This CHT program is distinct from the University District proposal advanced by WSU, although some of the same topics have been addressed in both pursuits. Likewise, the CHT program is separate from the Certified Local Government proposal for historic preservation that the city is currently developing, but comments regarding historic resources on College Hill are welcome in all processes related to this neighborhood.

The upcoming stakeholder workshops will greatly assist the Planning Commission in preparing a preliminary plan for the study area. **The workshops are scheduled to take place on February 4 and 18. Both workshops will start at 6:30 p.m. and both will be conducted in the City Hall Council Chambers.**

The workshops will provide you and other designated stakeholders an opportunity to discuss neighborhood issues and potential solutions in an informal setting. For every topic, the Planning Commission will allow each stakeholder time to present a brief opening statement. (If a participant has no comments to make at this stage, they can simply take a pass.) Then, the Commission will moderate a general discussion of the subject. Time limits will likely be imposed on the dialogue to help organize the discussion and keep the meeting moving in an efficient manner. If you would like to bring written information to support your verbal comments, the Commission would be happy to accept it.

The issues that the Commission plans to address during the two workshops are as follows:

- land use/zoning/housing density
- parking/transportation
- appearance/design standards
- behavioral issues/law enforcement
- infrastructure (roads, walkways, utilities, lighting)
- historic resources
- housing conditions/property maintenance
- WSU plans for College Hill

If participants have other matters they wish to discuss at the sessions, the Commission will entertain suggestions.

Thanks again for offering your time to help with the city's College Hill planning efforts. We look forward to a successful set of workshops. If you have any questions along the way, please contact me.

Sincerely,



Pete Dickinson
Planning Director

Enclosures

March 22, 2007



COLLEGE HILL REPORT RELEASED

On March 9, 2007, the city of Pullman received a report from planning consultant Studio Cascade of Spokane that presented findings and recommendations for its College Hill neighborhood study. This study formally began on November 14, 2006, when the City Council retained Studio Cascade to conduct a comprehensive review of College Hill issues. The review, jointly funded by the city and WSU, involves a study of land use, transportation, and social matters in the College Hill core area bounded by Stadium Way, Grand Avenue, and Main Street (excepting the WSU campus).

The March 9 report includes background information on the characteristics of the neighborhood, a review of past planning efforts concerning College Hill, a discussion of issues facing the area, and recommended actions for improving

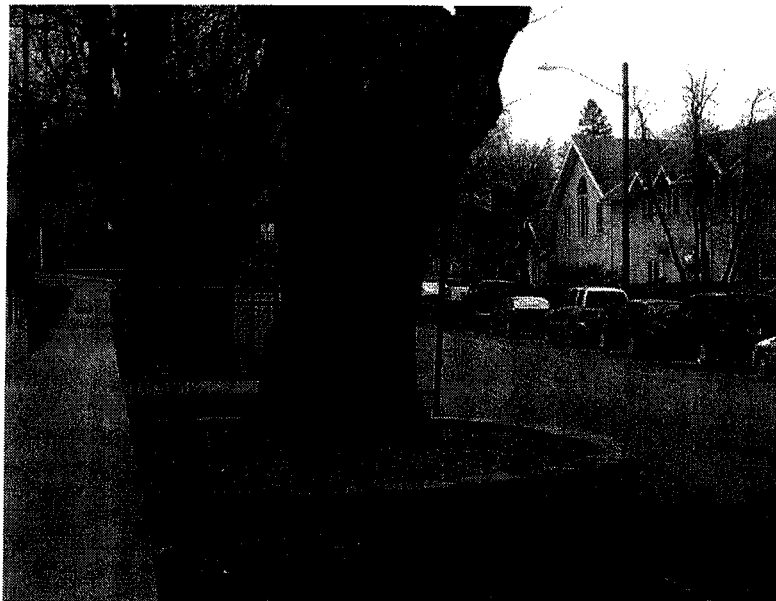
the neighborhood. The recommended actions in the report include the following:

- the city should enhance law enforcement on College Hill by finding ways to dedicate more resources to its police department or by pursuing collaborations with other law enforcement agencies
- the city may wish to consider expanding its on-street parking permit program into all areas of the hill without requiring neighborhood initiation
- the city should consider revising its parking requirements to a maximum of two parking spaces per dwelling as opposed to one parking space per bedroom and encourage residents to share vehicles, walk, bicycle, and ride the bus

Inside this issue:

Critical Areas Ordinance Public Meeting to be Held March 26 3

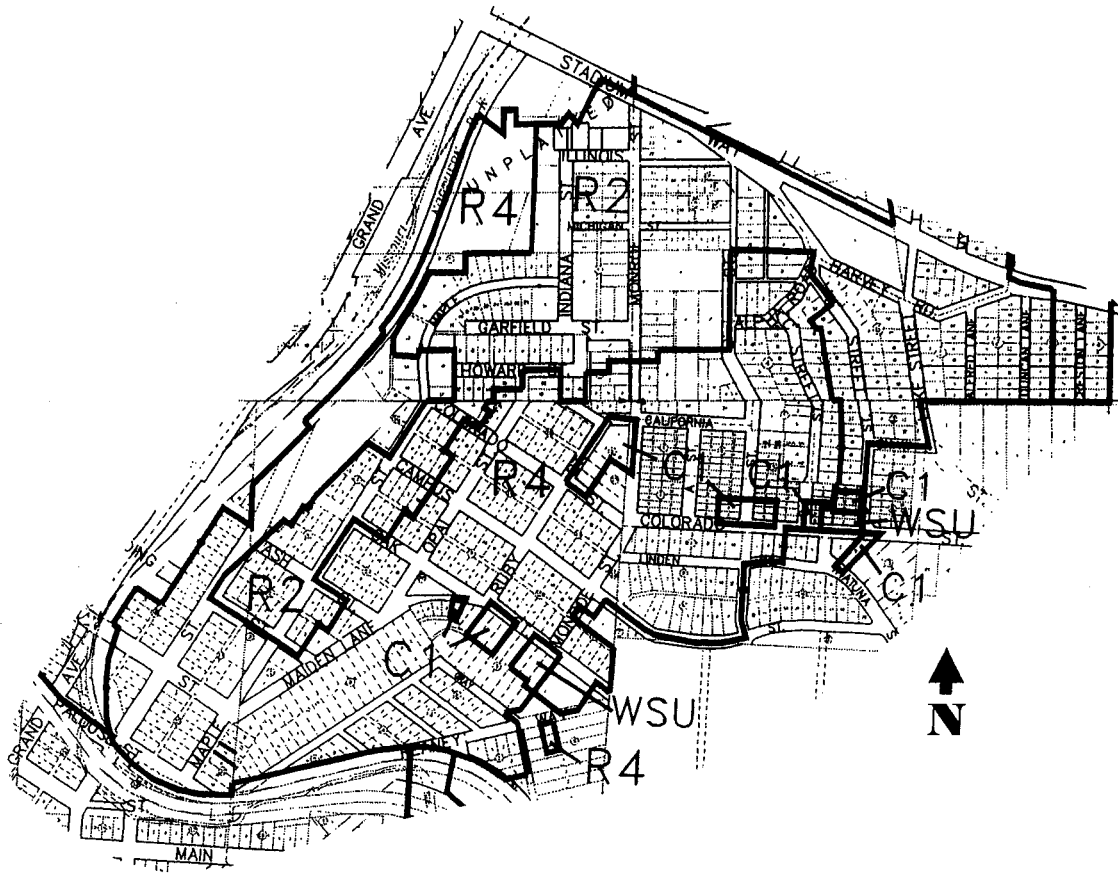
Pending Land Use Applications 4



The report promotes Colorado Street as an opportunity area for mixed use development.

-
- the city should engage in a full-scale planning process for College Hill to develop a long-term vision and policies for the neighborhood, potentially leading to changes in zoning designations and land use development regulations
 - the city should consider provisions to protect the integrity of the historic district on the hill
 - the city should think about instituting architectural design provisions to improve the appearance of new development on the hill
 - the city should create a landlord registration program to allow the city to contact owners whose properties may be subjected to damaging behavior by tenants
 - the city should devise a new housing inspection program involving inspections conducted at the request of owners or tenants, and possibly include provisions allowing the city to call for inspections after a certain number of complaints are filed
 - the city and WSU should identify the timing and design of capital investment on the hill, create a design scheme for the interface between city and WSU jurisdictions, and work together to establish remote parking lots to store College Hill resident vehicles
 - WSU should consider adopting a current comprehensive master plan in writing for public review
 - WSU should continue its student discipline program and its Alcohol and Drug Counseling, Assessment and Prevention Services (ADCAPS) operation
 - WSU may wish to consider strategies to make on-campus housing more attractive to entice students to remain in this housing for their sophomore years
 - WSU may wish to reintroduce controlled use of alcohol in fraternities and sororities to reduce alcohol consumption in areas further removed from campus
 - the Greek community should increase supervision at fraternity “live-out” houses, park some vehicles at remote lots to lessen parking demand at houses, and enhance their community outreach efforts to improve their status in the neighborhood
 - WSU students should continue their neighborhood clean-up programs and support a less auto-dependent culture through shared use of autos, carpooling, etc.
 - the College Hill Association should continue to hold meetings with as broad an invitation list as possible and conduct outreach efforts in which permanent residents facilitate friendships with students
 - landlords and property managers should standardize an orientation packet to all renters, develop personal relationships with tenants to guide them in proper behavior, and use eviction as a last resort to address problematic behavior
 - real estate developers should communicate plans for new development openly with community members to build trust and gather beneficial input, design student housing projects to respect their surroundings, and consider innovative ways to create needed housing (such as mixed residential/commercial developments located along busier streets)
 - stakeholders should pursue a rental rehabilitation program to enhance the appearance and integrity of housing units on the hill
 - the community should use citizen groups with a larger, citywide focus to help temper policy recommendations related to College Hill so that impacts on all Pullman neighborhoods are considered
- A full copy of the College Hill study report is available at the city of Pullman website (<http://www.pullman-wa.gov>). Hard copies of the report are also available at Pullman City Hall, 325 SE Paradise Street; and Neill Public Library, 210 N. Grand Avenue.
- Studio Cascade’s principal planner Bill Grimes is scheduled to formally present the College Hill report at the City Council meeting on April 3 at 7:30 p.m. Public input on the report will also be accepted at that meeting.

COLLEGE HILL STUDY AREA



ZONING DISTRICT DESCRIPTIONS

- R2: Low Density Multi-Family Residential (allows single family and multi-family residences at a maximum density of 15 dwellings per acre)
- R4: High Density Multi-Family Residential (allows single family and multi-family residences at a maximum density of 44 dwellings per acre, and fraternity/sorority houses)
- C1: Neighborhood Commercial (allows commercial establishments that primarily cater to adjacent neighborhood residents, and dwellings on floors other than ground level)

WSU: Washington State University (allows university facilities and services)

Certified Local Government Overview

Washington State's Certified Local Government (CLG) Program helps local governments to actively participate in preserving Washington's irreplaceable historic and cultural resources as assets for the future. This unique nationwide program of financial and technical assistance was established by the National Historic Preservation Act. In Washington, it is implemented and administered by the Department of Archaeology and Historic Preservation (DAHP).

Local governments that establish a historic preservation program meeting federal and state standards are eligible to apply to the State Historic Preservation Officer (SHPO) and the National Park Service for certification. A local government that receives such certification is known as a "Certified Local Government" or "CLG."

Responsibilities of a CLG include maintaining a historic preservation commission, surveying local historic properties, enforcing state or local preservation laws, reviewing National Register Nominations, and providing for public participation.



Sweatt House, Spokane

Obtaining status as a CLG may help a local government encourage, develop, and maintain its local preservation efforts in coordination with its development plans. In addition, CLG's may apply for special grants from the SHPO; receive recognition for their preservation expertise by local, state, and federal agencies; obtain technical assistance and training from the SHPO; participate in the review of nominations to the National Register of Historic Places; participate in the national historic

preservation assistance network; regularly exchange information with the SHPO; and participate in statewide preservation programs and planning.

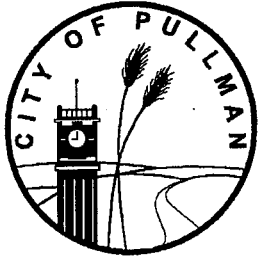
Certified Local Governments and DAHP share in the role as primary agencies with knowledge and expertise in historic preservation. Together, CLG's and DAHP advocate for the preservation of historically significant buildings, structures, sites, objects, and districts. Through education and information, these programs provide leadership for the protection of shared heritage. For more information contact Megan Duvall, Certified Local Government Coordinator at (360) 586-3074 or email: Megan.Duvall@dahp.wa.gov.

The CLG Program's Purpose and Objectives:

- Encourage historic preservation at the local level through local governmental sponsorship;
- Encourage local governments to follow the *Secretary of the Interior's Standards & Guidelines for Archaeology and Historic Preservation* in their historic preservation programs;
- Provide training and technical assistance through the State's historic preservation office;
- Provide funding to underwrite various historic preservation activities.
- Create a federal, state, and local governmental partnership in historic preservation
- Each state's historic preservation office administers a Certified Local Government Program on behalf of the National Park Service.

SOURCE: Washington State Department of Archaeology and Historic Preservation

**POLICE DEPARTMENT
REPORT ON FIGHTING
ORDINANCE AND OPEN
CONTAINER ORDINANCE
COMPLIANCE**



CITY OF PULLMAN

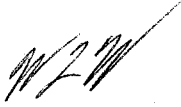
Police Department

260 S.E. Kamiaken, Pullman, WA 99163
Police Business (509) 334-0802 Police Fax (509) 332-0829
<http://www.pullman-wa.gov/departments/police>

MEMORANDUM

Date: February 4, 2009

To: Mayor Johnson
City Council

From: William T Weatherly Jr. 
Chief of Police

RE: Ordinance Updates

I am providing you with an update on some selected ordinances and the resulting enforcement for 2008.

➤ **Fighting Ordinance**

On April 8 the City Council adopted ordinance 08-06, the "fighting ordinance". Violation of the ordinance is a civil infraction and involves causing, involving or engaging in any fight, brawl or other violent or threatening behavior. In addition the ordinance prohibits any act which tends to create or incite, or in fact creates or incites, either a violent response and/or an immediate breach of peace. First offenders are fined \$250. Subsequent offenses require a mandatory court appearance and a minimum \$500 fine and a maximum of \$1,000. Since adoption of the ordinance in April, fifteen infractions were issued for violations by the end of 2008.

There are a number of variables that were proposed to be used to measure the impact of our effort to control fighting. I identified those variables in February 2008 in a memorandum discussing the 2007 Council adopted goal #7 that stated:

Consider adopting public safety ordinances including an open container ordinance, an ordinance on fighting, etc.

Those variables are reported assaults, reported disorderly conduct incidents and reported citizen dispute incidents. Below are the annual numbers from 2000 through 2008:

ASSAULTS

2000	2001	2002	2003	2004	2005	2006	2007	2008
95	97	105	133	115	114	134	134	254

DISORDERLY CONDUCT

2000	2001	2002	2003	2004	2005	2006	2007	2008
96	91	125	165	134	174	203	203	137

CITIZEN DISPUTES

2000	2001	2002	2003	2004	2005	2006	2007	2008
99	81	86	64	55	68	81	100	81

The disorderly conduct and citizen disputes numbers are down but the assaults are significantly higher. One can only speculate at this juncture as to why reported assaults are higher.

➤ **Open Container in Public Ordinance**

City Council adopted 2007 Goal #7 was “consider adopting public safety ordinances including an open container ordinance, an ordinance on fighting, etc.” On August 21, 2007 the City Council adopted ordinance 07-18 (City Code Chapter 5.55) prohibiting any person to consume any beer, wine or any other intoxicating liquor, or have in his or her possession any opened containers or receptacles containing any beer, wine or any other intoxicating liquor on any sidewalks, streets or public place within the city or in any vehicle parked or moving on public streets, or at any other place within the city other than a private residence or upon premises licensed for the sale and consumption of beer or liquor or upon premises whereon beer or intoxicating liquor is sold by a license under the laws of the state. The first violation is a fine of no less than \$250 and a second and subsequent violation is no less than \$500. In 2007 officers had enforced 11 violations of this ordinance. In 2008 officers enforced 21 violations of this ordinance. My observations during the fall indicate that people are aware of the ordinance and the numbers of open containers in public appear to have diminished.

➤ **Emphasis on Party Trash Enforcement**

In 2008 there were 166 reported nuisance party violations. Trash problems during and after parties continued to be a problem on College Hill. While Steve Murphy, code enforcement official in the Parks Division, attempted to deal with the problem, timeliness of enforcement was a problem because Steve does not work during the hours when the offenses begin. Beginning in February Sergeant Sam Sorem took initiative to have a police emphasis in enforcing the ordinance dealing with trash. The results were impressive including residents cleaning the trash up very early in the morning and landlords getting involved. 18 infractions for nuisance trash violations were issued in 2008, all of them on the shifts that Sergeant Sorem supervised. In addition, it was not unusual on weekend mornings to find residents who had parties the night before cleaning up the trash, at times upon the arrival of a police officer. Sergeant Sorem's leadership in this area was recognized within the Department at mid-year.